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J-5 (PLANS AND POLICY) DIRECTORATE

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MEMORANDUM FOR THE ASSISTANT SECRETARY OF DEFENSE (ISA) ATTENTION: Mr. Henry Rowen

Subject: Rules of Engagement for Protracted War

at Sea (C)

References:

a. S/P Memo by Mr. W. W. Rostow, undtd, subj: Report #1 of Planning Committee

b. JCS Message 6848 c. JCS Message 6896

d. Asst Secretary Defense Ltr I-8063/61 of 6 Sep 61, addressed to Hon U. Alexis Johnson, Dep Undersecretary Defense for

Political Affairs

- l. In reference a., a subject for planning entitled: "Rules of Engagement for Protracted War at Sea" was assigned to the DOD and JCS. Subsequently, in a meeting of representatives from DOD with Mr. Rostow and his staff on 27 October, it was determined that rules of engagement were desired for a protracted extension of the present "quarantine", possibly extended in scope and area.
- 2. References b. and c. contain instructions by the JCS to CINCLANT for conduct of the present naval "quarantine" of Cuba. These instructions contain specific rules of engagement applicable to this operation. These rules have been reviewed in the light of the discussion referred to above and are considered adequate for the current situation and for an intensification of similar naval action extending into the future. A separate plan for an air "quarantine" of Cuba is being prepared. It will contain specific rules of engagement.
- 3. Basic rules of engagement governing the actions of naval forces in peacetime, not involved in specific operations covered by special instructions, are promulgated by a Chief of Naval Operations Instruction (OPNAV Instruction 03300.8 of 21 Feb 1958). A revision of those rules and policies has been proposed by the JCS and submitted through OSD to the Department of State by reference d. The JCS have not received a response on this matter.

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- 4. The revised rules, plus those contained in references b. and c., would be entirely adequate for a protracted engagement at sea as envisioned. The rules of engagement for the "quarantine" of Cuba operations are under continuous review and will be modified by the JCS when required by the changing character of the engagement.
- 5. It is understood that the meeting of 27 October, referred to above, fulfilled immediate requirements on this subject. This memorandum is forwarded for record purposes and such other use as may be appropriate should there be a change in the current situation.

PAUL S. EMRICK Major General, USAF

Director for Plans and Policy